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**Top Secret** 



## STAFF NOTES:

## Soviet Union Eastern Europe

**Top Secret** 

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April 15, 1975



This publication is prepared for regional specialists in the Washington community by the USSR - Eastern Europe Division, Office of Current Intelligence, with occasional contributions from other offices within the Directorate of Intelligence. Comments and queries are welcome.  CONTENTS April 15, 1975  Soviet-Romanian Relations	t - Sanitized Copy Approved for Release 2012/05/31 : R000400080024-5		25X
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	Soviet-Romanian Relations	
		2
	Tensions in Romanian-Soviet relations have	
	recently increased.  in addition to differences over the	
25X1	European security talks, CEMA policy, and the pro-	
	posed European Communist conference, Bucharest is	
	now resisting Soviet efforts to expand the polit-	
	ical coordinating role of the Warsaw Pact.	
	The Soviets are	
	pushing for the establishment of a permanent Pact	•
	committee of foreign ministers. Moscow apparently	
	wants to set up a secretariatsimilar to NATO's	
	political organizationthat would be headed by a	2
	Soviet secretary general. The Kremlin reportedly is also calling for regular meetings of the Pact's	
	political consultative committee.	
25X1	Bucharest has failed to win sup-	
	port from other Pact members against Moscow's efforts	2
	to tighten its grip over the Pact's institutional	
05)//	levers of control. As a result,	
25X1	the Romanians will probably be forced to	
	compromise on some points.	
	Initial Soviet moves to tighten their control are probably already under way. For the first time since 1970, deputy foreign ministers from Pact member countries met twice this year. The Romanians may have used these meetings in an-apparently successful-effort to scuttle Soviet plans to arrange a large-scale celebration of the Pact's 20th anniversary in Warsaw on May 14.	
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	Moscow's	
	MOSCOWS	25
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increased emphasis on orthodoxy was in part in- tended to ward off Western efforts to hold the Kremlin to whatever commitments it makes concern- ing freedom of movement for people and ideas.	25X1

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## Milner Proposes New Types of Management Organizations

Bentsion Milner, an economist with the Institute of the USA and Canada, calls for the formation of management units in the Soviet Union that would cut across ministerial jurisdictions and, in some cases, territorial boundaries. He makes this potentially disruptive and controversial proposal in Kommunist No. 3, signed to press on February 11.

Milner's article discusses the present effort to create production associations and to streamline ministerial structures, and the need in management to adopt a systems approach and program-target principles. In short, he argues that management should be structured not to reflect existing functions, but to accomplish the goals of the organization.

On this basis, he complains that the "over-whelming majority" of production associations are being established within the confines of ministerial sectors, or even subsectors. He confirms that "associations which should include enterprises and institutions affiliated with different ministries are practically nonexistent."

Such associations, Milner writes, could be formed on the basis of scientific or technological fields, territorial proximity, common purposes, and utilization or production cycles. Milner says these associations "should be granted greater autonomy and broader rights in production planning and organization." He suggests that they be put under the jurisdiction of a "head ministry."

Milner also discusses, although more theoretically, the organizational requirements of largescale national economic programs, such as the West

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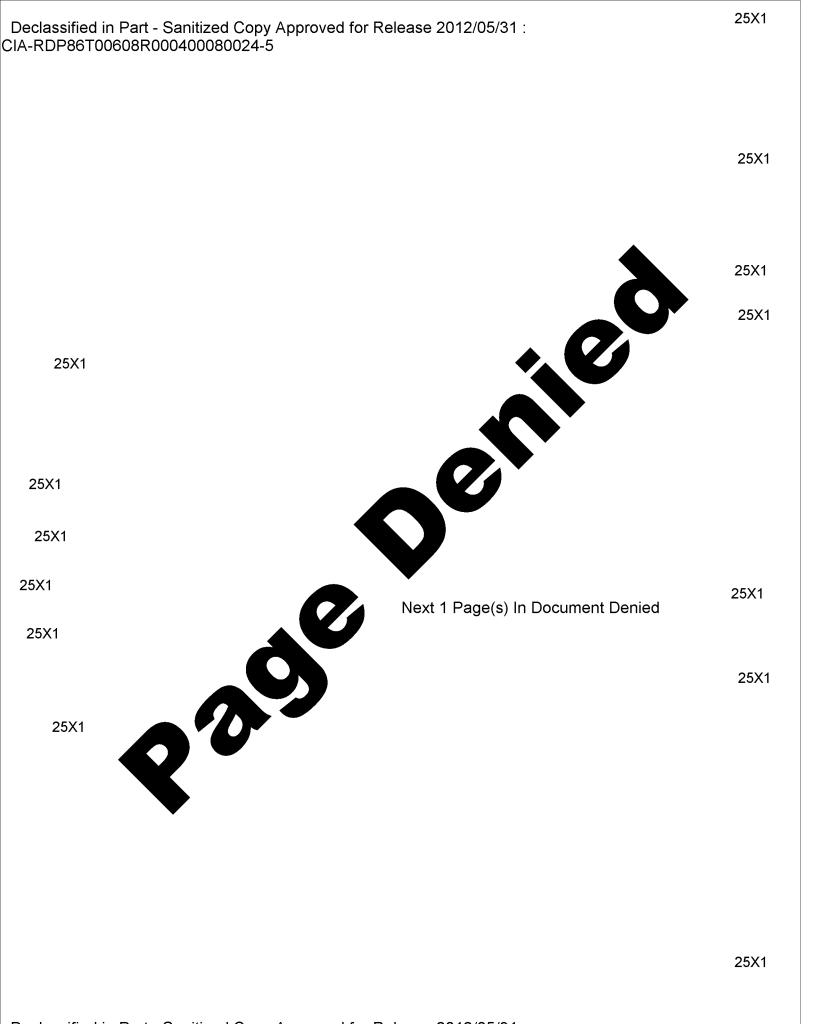
Siberian petroleum complex, agricultural development in the non-Chernozem zone of the RSFSR, and the Baykal-Amur railway. He calls for the creation of "flexible and dynamic task organizational units which would be responsible, from beginning to end, for the results of the implementation of the programs" and which would coordinate work across ministerial, oblast, and republic boundaries.

The article suggests one way that detente and contact with the West could influence domestic practices. Milner's department at the institute focuses on the study of US management, with the express intent of learning what might be useful in the Soviet context. Milner participated in formulating the present program of industrial reorganization, and his department serves as a management consultant to several industries, including the Kama truck plant, which Milner discusses at length in his article. It speaks well of Milner's influence that his article was published in Kommunist, but the Soviet record on reforms suggests that one should not anticipate adoption of his proposals in the near future.

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## CHRONOLOGY

April	8.	French Chief of Staff Maurin begins an official visit to Yugoslavia.	25X1
		World Marxist Review convenes a symposium in Prague on "Communists in the struggle for unity of left-wing democratic forces" to mark the 40th anniversary of the Comintern congress that adopted the Popular Front strategy.	25X1
		Representatives of 20 European Com- munist parties regin a three-day meeting in East Berlin to prepare for the European Communist Party	05)/4
		Conference.	25X1
April	9	Gabon President Bongo concludes his state visit to Yugoslavia.	25X1
			25X1
		Icelandic Foreign Minister Agustsson concludes his nine-day, official	25X1
		visit to the USSR.	25/1
		FRG-GDR traffic commission convenes in East Berlin for a two-day meeting.	
			25X1
		USSR announces signature of an agree- ment in Moscow to assist North Vietnam	

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in developing its merchant marine and in the training of navigators.	25X1
Yugoslav Premier Bijedic begins a one-week, official visit to the USSR.	25X1
Premier Kosygin publicly terms as "inevitable" the victories of the "liberation forces" in South Vietnam and Cambodia; Pravda for the second consecutive day runs critical accounts of US handling of the refu-	
gee situation.	25X1
A fedayeen delegation concludes a four-day, "official visit" to Hungary.	25X1
Romanian President Ceausescu con- cludes a six-day, state visit to Japan and flies to the Philippines.	
Indian Prime Minister Gandhi announces that New Delhi has sent its first space satellite to the USSR for launching.	25X1
Foreign Trade Minister Patolichev, writing in Pravda, reports a drop of over one third in US-Soviet trade during 1974 and blames the US for taking inadequate measures to "mend the present situation" in bilateral	
trade.	25X1
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Declassified in Part	- Sanitized Copy A	pproved for Release 2012/05/31 : CIA-RDP86T00608R000400	080024-5
	April 10	US-Soviet commercial commission convenes in Moscow, with Treasury Sectedary Simon heading the US delegation.	25X1
		31-nation Geneva disarmament conference, co-chaired by the US and the USSR, adjourns for its spring recess.	25X1
25X1		Belgian Prime Minister Tindemans and Foreign Minister Van Elslande conclude an official visit to Poland.	
		USSR announces it will conduct military exercises on the "high seas" this month.	25X1
•	•	French Socialists announce a fourth postponement of party leader Mitter-rand's planned visit to the USSR; the latest postponement was requested by the CPSU on short notice.	25X1
25X1			
25X1		Yugoslav Foreign Minister Minic begins an official visit to Egypt.	
	April 11	Mongolian party chief Tsedenbal con- cludes an official visit to the USSR.	25X1
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			25X1

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25X1	Yugoslav Premier Bijedic concludes three days of talks in Moscow and flies to Leningrad for the weekend.	
	UN Secretary General Waldheim con- cludes an <u>official visit</u> to Czecho- slovakia.	25X1
25X1	East German Deputy Premier Klieber ends a four-day visit to Syria, where he attended the first session of the joint commission for economic, scientific, and technical cooperation.	
	40 European parties of the left conclude a three-day meeting in Belgrade on the economic problems of developing countries.	25X1
	Brezhnev confers for an hour with visiting US Treasury Secretary Simon.	25X1
	GDR Deputy Foreign Minister Willerding commences an official visit to Egypt.	25X1
	Foreign Minister Gromyko confers with US Ambassador Stoessel, who conveys a diplomatic nace on the situation in Vietnam.	25X1
	USSR and Yugoslavia sign in Moscow agreements for cooperation in the production of equipment for nuclear power stations, deliveries of ships and marine equipment, and automobile	
	production.	25X1'
April 15, 197	5	
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Romanian Fresident Coausescu to conclude an extended tour of East Asia and the Middle East.  April 19 Byptian Foreign Minister Fahmi to begin an official visit to the USSR.  25X1  April 21 Danish Foreign Minister Andersen to begin an official visit to Czechoslovakia.  Tanzanian President Nyerere to begin a three-day, state visit to Romania.  25X1  April 23 Polish Prime Minister Jaroszewicz to visit Yugoslavia.  April 28 Komanian Foreign Minister Macovescu to begin a three-day, official visit to Yugoslavia.  May 8 Austrian Chancellor Kreisky to commence a three-day, official visit to Romania.  May 9 USSR and its allies to hold their principal observances of the 30th anniversary of final victory over Nazi Germany.  May 11 Austrian Chancellor Kreisky to begin a two-day, official visit to Bulgaria.  May 12 Hungarian Foreign Minister Puja to begin a four-day, official visit to Egypt.  April 15, 1975	Declassified in F	<sup>2</sup> art - Sanitized Copy	y Approved for Release 2012/05/31 : CIA-RDP86T00608R0004	,00080024-5
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	May 14	Warsaw Pact member-states to observe the 20th anniversary of the formation of the organization.	2
	mid-May	Former West German chancellor Brandt to go to Moscow for talks with Soviet leaders.	2
	May 18	US delogation of governors to commence a 12-day, official visit to the USSR.	2
	May	FRG Economics Minister Friderichs to make an official visit to Bulgaria.	
5X1		Polish Premier Jaroszewicz to make an official visit to Italy.	2
		French Foreign Minister Sauvagnargues to make an official visit to Yugo-slavia.	2

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